

Message Text

CONFIDENTIAL

PAGE 01 IAEA V 10497 01 OF 02 191542Z

46

ACTION OES-04

INFO OCT-01 EUR-12 IO-10 ISO-00 ACDA-05 CIAE-00 INR-05

L-02 NSAE-00 NSC-05 RSC-01 FEAE-00 PM-03 DODE-00 SP-02

SS-15 AF-04 ARA-06 EA-06 NEA-06 PRS-01 /088 W

----- 114011

P R 191251Z DEC 74

FM USMISSION IAEA VIENNA

TO SECSTATE WASHDC PRIORITY 5332

INFO AEC GERMANTOWN

AMEMBASSY LONDON

C O N F I D E N T I A L SECTION 1 OF 2 IAEA VIENNA 10497

EO 11652: GDS

TAGS: TECH, IAEA, PARM UK

SUBJ: UK PROPOSAL FOR PNE COMMITTEE

REF : (A) IAEA VIENNA 10436

(B) IAEA VIENNA 10191

(C) IAEA VIENNA 8789

(D) IAEA VIENNA 10171

1. ON EVE OF SCHEDULED MEETING DEC 18 WITH REPS OF NINE MISSIONS (REF A), UK RESREP (JACKSON) CALLED ON ME, ACCOMPANIED BY JOHN EDMONDS. IN COURSE OF LONG CONVERSATION IN WHICH WE REVIEWED PROS AND CONS OF COMMITTEE PROPOSAL, IT BECAME CLEAR TO ME THAT UK HAS ACCEPTED AND UNDERSTANDS MOST OF OUR CONCERNS, AND NOW VIEWS THE RAISON D'ETRE OF THE COMMITTEE IN A MORE REALISTIC LIGHT. RATHER THAN VIEWING COMMITTEE AS A WORKING AND DRAFTING GROUP, THEY NOW SEEM TO SEE IT PRIMARILY AS PROVIDING A TANGIBLE INDICATION OF IAEA'S MAJOR ROLE IN PNE MATTERS, AND AS A POTENTIAL FORUM WHICH MIGHT BE USEFUL FOR DISCUSSIONS PRIOR TO BOARD CONSIDERATION OF PNE MATTERS. EDMOND DESCRIBED IT AS A POSSIBLE "SAFETY VALVE," TO BE USED SELDOM BUT AVAILABLE WHEN AND IF NEEDED, PARTICULARLY TO APPLY THE BRAKES IN EVENT A REQUEST FOR A PNE SERVICE NEEDS TO BE TALKED TO DEATH. IT ALSO EQUALLY CLEAR THAT UK, HAVING BEATEN THE DRUMS SO LONG AND LOUD
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 IAEA V 10497 01 OF 02 191542Z

IN PRESSING FOR THE ESTABLISHMENT OF THE COMMITTEE, HAS A REAL

FACE-SAVING PROBLEM IN SALVAGING AT LEAST SOMETHING FROM THE EXERCISE.

2. FOLLOWING REVIEW OF WHAT I HAD ALREADY EXPRESSED TO JACKSON AS MY OWN RESERVATIONS OF UTILITY OF PNE COMMITTEE CONCEPT (REF B) AND MY UNDERSTANDING OF WHAT ACTIONS AGENCY PLANNED ALONG THESE LINES, EDMONDS READILY ADMITTED THAT UK DRAFT RESOLUTION (REF C) WOULD HAVE TO BE EXTENSIVELY REVISED; THAT THE UK ENTIRELY APPROVED OF AGENCY'S PROPOSED COURSE OF ACTION AND WISHED IN NO WAY TO INTERFERE WITH OR DISRUPT IT. EDMONDS SUGGESTED THAT FEBRUARY BOARD MEETING MIGHT CONSIDER A REVISED RESOLUTION, CALLING FOR ESTABLISHMENT OF A BOARD COMMITTEE, OPEN TO OTHER AGENCY MEMBERS BY INVITATION, WHICH COULD HOLD ONE RPT ONE MEETING SIMPLY TO ORGANIZE ITSELF BEFORE NPT REVIEW CONFERENCE IN MAY. HAVING THUS ACHIEVED ITS BASICALLY OPTICAL PURPOSE PRIOR TO REVIEW CONFERENCE IN MAKING CLEAR PROPER AND PRE-EMPTIVE ROLE OF IAEA IN PNE ACTIVITIES, COMMITTEE COULD SIMPLY EXIST AS A BODY IN BEING UNTIL SUMMER OF FALL OF 1975, WHEN ANOTHER MEETING MIGHT BE HELD TO SEE WHAT FURTHER COULD BE DONE BY COMMITTEE.

3. I AGREED TO CONSIDER RECOMMENDING THIS DILUTED VERSION OF ORIGINAL UK PROPOSAL WITH CAVEAT THAT SHOULD COMMITTEE APPEAR TO BE FAILING IN ITS OBJECTIVES, OR INTERFERING WITH AGENCY'S ROLE, IT WOULD HAVE TO BE SOMEHOW PUT TO REST. EDMONDS AGREED.

4. SCHEDULED MEETING OF NINE RESREPS FOLLOWING MORNING PRODUCED NO DRAMATIC CONCLUSIONS, BUT WAS EXTREMELY USEFUL IN CLEARING THE AIR. ATTENDING MEETING, IN ADDITION TO EDMONDS, WERE AGENCY OFFICIALS FISCHER (EXTERNAL RELATIONS) AND DELCOIGNE (PUBLIC AFFAIRS) INVITED BY JACKSON AT MY SUGGESTION TO PRESENT TO REPS OTHER THAN US AND UK STEPS WHICH AGENCY PLANNED TO TAKE (REF D). FISCHER STATED THAT DG WOULD ON JANUARY 16 ESTABLISH ORGANIZATIONAL UNIT IN SECRETARIAT REFERRED TO IN SEPTEMBER BOARD RESOLUTION WHOSE IMMEDIATE TASK WOULD BE TO COORDINATE AGENCY STUDIES CALLED FOR IN UNGA RESOLUTION. FISCHER EMPHASIZED THAT UNIT, WHICH WOULD BE LOCATED IN DIVISION OF TECHNICAL OPERATIONS, WOULD NOT INVOLVE HIRING NEW PROFESSIONAL PERSONNEL, THAT WORK WOULD BE PERFORMED BY PERSONNEL OF VARIOUS DIVISIONS ON PART-TIME BASIS, THOUGH MIGHT BE NEED FOR ASSISTANCE OF AN ECONOMIC EXPERT ON CONSULTANT BASIS. HE ADDED THAT DG INTENDED REPORT CONFIDENTIAL

CONFIDENTIAL

PAGE 03 IAEA V 10497 01 OF 02 191542Z

THE ESTABLISHMENT OF UNIT TO FEBRUARY BOARD, ALONG WITH SUMMARY REPORT OF PNE TECHNICAL PANEL AND DRAFTS OF REPORTS ON UTILITY/FEASIBILITY AND HEALTH AND SAFETY ASPECTS OF PNE'S.

5. EDMONDS ENDORSED AS "SENSIBLE" AGENCY'S PROPOSED COURSE OF ACTION AND WENT ON TO REPEAT WHAT HE HAD TOLD ME PREVIOUS DAY, NOTING THAT COMMITTEE ALONG LINES OF UK PROPOSAL COULD, WITHOUT INTERFERING WITH AGENCY, BE OF VALUE AS "PRESENTATIONAL"

MECHANISM. HE SUGGESTED MECHANISM TAKE FORM OF
COMMITTEE OF THE BOARD, OPEN TO

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 IAEA V 10497 02 OF 02 191525Z

46

ACTION OES-04

INFO OCT-01 EUR-12 IO-10 ISO-00 ACDA-05 CIAE-00 INR-05

L-02 NSAE-00 NSC-05 RSC-01 FEAE-00 PM-03 AF-04 ARA-06

EA-06 NEA-06 SP-02 SS-15 DODE-00 PRS-01 /088 W

----- 113804

P R 191251Z DEC 74

FM USMISSION IAEA VIENNA

TO SECSTATE WASHDC PRIORITY 5333

INFO AEC GERMANTOWN

AMEMBASSY LONDON

C O N F I D E N T I A L SECTION 2 OF 2 IAEA VIENNA 10497

OTHER MEMBERS BY INVITATION. COMMITTEE COULD BE APPROVED BY
FEBRUARY BOARD, HOLD ONE MEETING PRIOR TO NPT REVIEW COMMITTEE
TO ORGANIZE ITSELF AND NOT MEET AGAIN UNTIL SUMMER OR FALL OF 1975.

6 WHILE ALL REPS PRESENT SIMILARLY ENDORSED AGENCY'S PROPOSAL,
GENERAL REACTION TO EDMOND'S PROPOSED COMMITTEE WAS NEITHER
HOSTILE NOR ENTHUSIASTIC, EXCEPT FOR AUSTRALIAN REP WHO,
READING FROM INSTRUCTIONS, WARMLY ENDORSED IDEA. SOVIET REP
(SMOLIN) MADE NO COMMENT OTHER THAN TO SAY HE WAS WITHOUT INSTRUCTIONS.
SWEDISH AMBASSADOR (PETRI) ALSO HAD NO INSTRUCTIONS BUT
WAS PERSONALLY UNENTHUSIASTIC. REPS OF NETHERLANDS (BRUYNS),
JAPAN (TAKAOKA) AND FRG (UNGERER) HAD NO OBJECTION TO UK PROPOSAL
BUT QUESTIONED WHETHER COMMITTEE WOULD ACTUALLY BE ABLE TO DEAL
WITH SUBSTANCE OF PNE ISSUE. CANADIAN REP (HAMMOND) CAUTIONED
THAT COMMITTEE MIGHT BE PREMATURE AND THAT IT MIGHT BE ADVISABLE
TO WAIT UNTIL AFTER NPT REVIEW CONFERENCE.

7. AS WAS AGREED IN MY EARLIER MEETING WITH THOMSON, I NOTED
THAT USG STILL CONSIDERING UK PROPOSAL IN ANOTHER UNFAVORABLE
LIGHT; THAT IN MY PERSONAL VIEW MOST IMPORTANT MATTER WAS TO GET
AGENCY TO WORK ON ITS TECHNICAL STUDIES AND THAT TASKS OF
COMMITTEE COULD BE PUT IN BETTER PERSPECTIVE AFTER NPT REVIEW

CONFERENCE. I NOTED THAT IF COMMITTEE WERE TO BE ESTABLISHED, IT SHOULD, TO HAVE AND OPTICAL OR EDUCATIONAL VALUE, BE OPEN TO ALL
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 IAEA V 10497 02 OF 02 191525Z

INTERSTED STATES. IN RESPONSE TO QUERY BY AUSTRALIAN REP RE US RESPONSE TO "MEXICAN AMENDMENT" TO UNGA RESOLUTION. I SAID I WOULD HOPE AGENCY WOULD WORK OUT AN OUTLINE OF CONDITIONS WHICH INTERNATIONAL PNE AGREEMENTS SHOULD CONTAIN SO THAT THIS COULD BE REPORTED TO NPT REVIEW CONFERENCE.

8. UK REP (JACKSON) CONCLUDED MEETING BY STATING THAT UK WOULD PROCEED WITH DRAFTING EXTENSIVELY REVISED RESOLUTION TO BE DISCUSSED INFORMALLY AMONG SOMEWHAT EXPANDED GROUP AT END OF JANUARY. UK HOPED GROUP WOULD TAKE DECISION TO INTRODUCE IT AT FEBRUARY BOARD.

9. COMMENT: IT SEEMS CLEAR THAT WHILE THERE IS LITTLE ENTHUSIASM FOR UK PROPOSAL AMONG GOVERNMENTS CONSULTED THUS FAR, NEITHER IS THERE MAJOR OPPOSITION TO IT. IN WATERED-DOWN FORM IN WHICH EDMOND'S HAS NOW PRESENTED IT, THE IDEA SEEMS GENERALLY ACCEPTABLE AS A POSSIBLE COMPLEMENTARY POLITICAL FACADE TO AGENCY'S SUBSTANTIVE WORK. MINDFUL OF STRONG DESIRE ON PART UK TO SALVAGE SOMETHING FROM ITS ORIGINAL PROPOSALS, AND OF LIKELIHOOD THAT OTHER STATES WILL LEND SUPPORT TO UK INITIATIVE, AND ON THE UNDERSTANDING THAT USG WILL HAVE EARLY CHANCE TO COMMENT ON TEXT OF REVISED RESOLUTION, I RECOMMEND WE INDICATE TO UK THAT USG WILL NOT RAISE OBJECTIONS IF COMMITTEE CONCEPT, AS DEFINED BY EDMONDS, BE PUT FORWARD TO BOARD. PORTER

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: POLICIES, NUCLEAR ENERGY, PEACEFUL NUCLEAR EXPLOSIONS
Control Number: n/a
Copy: SINGLE
Draft Date: 19 DEC 1974
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: golinofr
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974IAEAV10497
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D740369-0694
From: IAEA VIENNA
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t19741223/aaaaatiq.tel
Line Count: 201
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION OES
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 74 IAEA VIENNA 10436
Review Action: RELEASED, APPROVED
Review Authority: golinofr
Review Comment: n/a
Review Content Flags:
Review Date: 28 MAR 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <28 MAR 2002 by shawdg>; APPROVED <28 MAY 2002 by golinofr>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: UK PROPOSAL FOR PNE COMMITTEE
TAGS: TECH, PARM, UK, IAEA
To: STATE
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005